## **West Berkshire Council Constitution**

# Part 7

## **Regulatory and Other Committees Rules of Procedure**

#### **Document Control**

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5	May 2013	Changes arising from Annual Council on 14 May 2013	



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#### Part 7 - Regulatory and Other Committees Rules of Procedure

#### 7.1 How Regulatory and Other Committees Work

#### 7.1.1 Area Planning Committees

At the Annual Meeting of Council, or as soon as possible thereafter, the Council shall appoint two Area Planning Committees (Eastern and Western) and a District Planning Committee. <u>The Area Planning</u> <u>Committees shall consist of 12 Members reflecting the political balance of</u> <u>the Council.</u>

The Area Planning Committees will consider, on behalf of the Council, applications for planning permission and other Development Control issues which are either outside the process delegated to Officers or applications or issues referred to the Committee in accordance with the approved protocol. The Area Planning Committees may refer a planning application to the District Planning Committee for determination.

Recommendations from Area Planning Committees considered by the Development Control Manager and/or his representative to have a possible conflict with a policy that would undermine the Development Plan or the Local Development Framework, there is a district wide public interest or there is a possibility for claims for significant costs against the Council, will be referred to the District Planning Committee.

#### 7.1.2 District Planning Committee

The District Planning Committee will be appointed <u>at the Annual Meeting</u> of Councilas and when necessary, or as soon as possible thereafter..<u>and</u> Membership shall be drawn from the Eastern and Western Area Planning Committees. <u>The District Planning Committees shall consist of 12</u> Members reflecting the political balance of the Council and in addition will comprise six Members drawn from the Eastern Area Planning Committee and six Members drawn from the Western Area Planning Committee.

The Committee will consider, on behalf of the Council, recommendations from Area Planning Committees considered by the Development Control Manager and/or his representative to have a possible conflict with a policy that would undermine the Development Plan<del>or the Local Development</del> Framework, there is a district wide public interest or there is a possibility for claims for significant costs against the Council.

#### 7.1.3 Licensing Committee

At the Annual Meeting of Council, or as soon as possible thereafter, the Council shall appoint a Licensing Committee. <u>The Licensing Committee</u> <u>shall consist of 14 Members reflecting the political balance of the Council.</u>

The Licensing Committee will consider, on behalf of the Council as Licensing Authority, applications for licences where relevant representations have been received by the Police. The Committee will also consider licensing matters (as set out in Part 3 of this Constitution). Formatted: Not Highlight

#### 7.1.4 Licensing Sub-Committee

The Licensing Committee will appoint, as and when necessary, a Sub-Committee to determine applications where representations have been received (as set out in Part 3 of this Constitution).

#### 7.1.5 Governance and Audit Committee

At the Annual Meeting of Council, or as soon as possible thereafter, the Council shall appoint a Governance and Audit Committee. The Governance and Audit Committee shall consist of 7 Members reflecting the political balance of the Council.

The Council will delegate its work in relation to challenge and independent assurance on the Risk Management Framework and associated internal control to the Committee.

The main roles of the Governance and Audit Committee are to challenge and provide independent assurance on the Risk Management Framework and associated internal controls of the Council, consider and make recommendations to the Council on proposed changes to the Constitution, review the Council's financial statements and review the external auditors' annual audit letter.

#### 7.1.6 Standards Committee

At the Annual Meeting of Council, or as soon as possible thereafter, the Council shall appoint a Standards Committee. The Standards Committee shall consist of 6 Members and two co-opted non voting Parish/Town Councillors. The composition of the District Councillors will reflect the political balance of the Council.

The main role of the Standards Committee is to promoting and maintaining high standards of conduct by Councillors and co-opted Members; assisting Councillors and co-opted Members, to observe the Members' Code of Conduct; advising the Council on the adoption or revision of the Members' Code of Conduct; monitoring its operation; advising and training Councillors and co-opted Members on matters relating to the Members' Code of Conduct; granting dispensations to Councillors and co-opted Members on requirements relating to interests; ensuring arrangements are in place under which allegations of misconduct in respect of the members' Code of Conduct can be investigated and to review such arrangements appropriately; and to exercise the above in relation to the Parish and Town Councils in the District.

The Standards Committee has established an Advisory Panel (comprising 8 members: 2 from the Administration, 2 from the main opposition party, 2 parish/town councillors and 2 independent members) who will be responsible for dealing with any complaints where evidence of breach of the Code of Conduct has been identified. The Advisory Panel will report its findings to the Standards Committee for a formal decision. The Advisory Panel will be chaired by an Independent Member.

The Standards Committee also has a role in considering and recommending improvements to the relevant sections of the Constitution covering the conduct of Councillors and ethical standards of the Council.

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#### 7.1.7 Personnel Committee

At the Annual Meeting of Council, or as soon as possible thereafter, the <u>Council shall appoint a Personnel TheCommittee. The</u> Personnel Committee shall consist of 5 Members reflecting the political balance of the Council. The Council will delegate its work in relation to agreeing and making changes to HR Policies and Procedures, appointing staff at Head of Service level and above by means of an Appointments Panel, and for determining requests for the early release of pensions, subject to the financial implications of each request being approved the Executive decision-making process.

#### 7.1.8 Appointment of Chairman and Vice-Chairman

Each Committee, Sub-Committee, Panel and Task Group shall at its first meeting, before proceeding to any other business, elect a Chairman and Vice-Chairman who shall hold office for the same period as the Committee or such shorter period as may be determined at any time by the Council.

If a Chairman or Vice-Chairman ceases to hold office the Committee shall elect a new Chairman or Vice-Chairman at its next meeting.

The Chairman of Council shall not be elected Chairman or Vice-Chairman of any Committee during his/her period of office.

#### 7.2 Meetings of Regulatory and Other Committees

#### 7.2.1 Ordinary Meetings

Meetings for the transaction of general business shall be held on such days as the Council decides and as specified in the timetable of meetings.

#### 7.2.2 Extraordinary Meetings

The Chairman of a Committee or Sub-Committee may direct the summoning of an extraordinary meeting of a Committee, Sub-Committee at any time.

The Head of Strategic Support shall summons an extraordinary meeting of a Committee or Sub-Committee if three members of the Committee have requisitioned the Chairman of the Committee or Sub-Committee to summons an extraordinary meeting and <u>theyhe</u> hasve refused to do so or has not within seven clear working days of the requisition called an extraordinary meeting to be held within twenty-one days of the requisition.

#### 7.2.3 Adjustment to Dates

The Chairman of the relevant Committee or Sub-Committee in consultation with the Vice-Chairman and the Head of Strategic Support, may make any adjustment to the date, time and place of meetings considered necessary or desirable.

#### 7.2.4 Smoking

There shall be a ban on smoking at all meetings.

#### 7.2.5 Mobile Phones Electronic Communication Devices

There shall be a ban on the use of mobile phones at all meetings.

Members are permitted to use electronic devices at meetings. If Members wish to use these devices during meetings they should inform the Chairman who will make it clear to any members of the public attending that this activity is permissible. Members will need to consider whether using a device may distract them from participating and understanding information that is being shared at the meeting prior to a decision being made.

Members should however switch their mobile phone or other equipment to silent mode, so that no disruption is caused to proceedings. If, at a <u>Committee or Sub-Committeee, a Members' use of an electronic</u> communication device is causing proceedings to be disrupted any Member may move that the Member should desist from using the device. If the motion is seconded it should be put to the vote without discussion.

Members wishing to record meetings (in visual or audio format) will need to do so in accordance with Appendix A to Parts 7 (Regulatory and Other Committees Rules of Procedure).

#### 7.2.6 Quorum

The quorum for Committees and Sub-Committee meetings shall be as follows:

• Committees: One third of the whole number of Members of the Committee or four Members whichever is the greater.

[Note: The numbers above do not include named substitutes unless they are representing a Member of the Council who is unable to attend. (Rule 7.2.7(b) below refers.]

- Licensing Sub-Committees: Three Members.
- Urgency Sub-Committees: Three Members.
- Other Sub-Committees, Panels or Task Groups: One-third of the whole number of Members of the Sub-Committee, Panel or Task Group or three Members, whichever is the greater.

#### 7.2.7 Substitutes

#### General

In respect of Regulatory or other Committees, there shall be appointed for the Municipal Year such number (if any) of substitute members as Council may from time to time determine.

#### **Appointment of Substitute**

If any member of a Regulatory or other Committee is unable to attend a meeting of the Committee or Sub-Committee they may appoint one of the nominated substitute members for that Committee or Sub-Committee to act in their place at the meeting. The appointment shall only take effect if the member making the appointment, or in the Member's absence their Group Leader or Deputy Group Leader, notifies the Head of Strategic Support no later than 30 minutes before the meeting that they will be unable to attend the meeting and of the name of the appointed substitute Member.

<u>At the District Planning Committee the substitute must be a Member of the same Area Planning Committee as the Member they are substituting for.</u>

#### [Note: The Licensing Committee may not appoint substitutes].

#### **Changing Substitutes**

A substitute may be changed during the  $\underline{mM}$ unicipal  $\underline{YY}$ ear provided that the Head of Strategic Support or designated Officer receives a written request from the appropriate Group Leader or Deputy Group Leader no later than 30 minutes before the meeting.

#### 7.2.8 Continuation of Meeting

Meetings of the Regulatory or other Committees or Sub-Committees should not normally continue past 10.00pm. If however the Chairman believes that business could be concluded by 10.30pm, a Motion under Rule 7.6.2 (Motions which may be Moved without Notice) must be moved and supported by a majority of those Members present. All meetings will conclude by 10.30pm at the latest

#### 7.2.9 Committee and Sub-Committee Agendas

 The Head of Strategic Support will give notice to the public of the time and place of any meeting in accordance with the Access to Information Rules of Procedure (Part 8 of the Constitution refers). The Head of Strategic Support will send an agenda by post<u>or email</u> to every Member of the Committee or Sub-Committee, or leave it at their usual place of residence, at least five clear working days before a meeting unless the meeting is convened at shorter notice as a matter of urgency. The agenda will give the date, time and place of the meeting and specify the business to be transacted, and will be accompanied by such reports as are available.

## [Note: Clear working days do not include day of agenda despatch or day of meeting]

- Members may raise an item of business at a Committee or Sub-Committee meeting by notifying the Head of Strategic Support of the subject matter on or by the Monday two weeks before the meeting. That item shall be included on the agenda for the meeting together with a report of appropriate Officers.
- Subject to Rule (d) below, copies of all Committee and Sub-Committee agendas and reports shall be circulated to all Members and substitutes of the relevant Committee or Sub-Committee and copies of the agenda front sheets shall be circulated to all other Members provided that the agenda and reports shall be circulated to any other Member on request.
- Copies of the agenda and reports relating to Area Planning Committees shall only be circulated to:
  - Members of the Committee;
  - Members representing the wards within the area of the Committee;
  - other Members on request.

#### 7.3 Order of Business

#### 7.3.1 Ordinary Meetings of Committees and Sub-Committees

The order of business at an ordinary meeting of a Committee or Sub-Committee shall be to:

- a) elect a person to preside if the Chairman or Vice-Chairman are not present;
- b) receive apologies for the inability to attend the meeting;
- c) approve the Minutes of the last meeting;
- d) receive any declarations of interest from Members;
- e) receive petitions.

[Note: Petitions relating to planning <u>and licensing</u> applications will normally be <u>r</u>eceived by Officers during the planning <u>or licensing</u> consultation process.]

- f) receive responses of the Council, Executive or other Committees to reports of the relevant Committee; and
- g) consider any business specified in the agenda to the meeting.

#### 7.3.2 Extraordinary Meetings of Committees and Sub-Committees

The order of business at an extraordinary meeting of a Committee or Sub-Committee shall be to:

- a) elect a person to preside if the Chairman or Vice-Chairman are not present;
- b) receive apologies for the inability to attend the meeting;
- c) receive any declarations of interest from Members;
- d) consider any business specified in the agenda to the meeting.

#### [Note: No Petitions may be received at an Extraordinary Meeting.]

#### 7.3.3 Variation

With the exception of business specified in (a)-(d) of Rule 7.3 1 and (a)-(c) of Rule 7.3.2 above, the order of business may be varied at the discretion of the Chairman.

#### 7.3.4 Referencing-up

Subject to Rule 7.3.5 below, where:

- (a) an application referred to an Area Planning Committee:
  - is considered by the Development Control Manager and/or his representative to have a possible conflict with a policy that would undermine the Development Plan-or the Local Development Framework, there is a district wide public interest or there is a possibility of a claim for significant costs against the Council; or

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• following a vote on the matter /application where the majority of Members of an Area Planning Committee so resolve

then the application shall be referred to the District Planning Committee;

 (b) a matter is referred to the District Planning Committee in accordance with (a) above, the matter shall be determined by the District Planning Committee in accordance with Rule 7.9 - Rules of Debate.

#### 7.3.5 Exceptions

Rule 7.3.4 (Referencing-up) shall not apply to any matter which:

- is being considered by an Urgency Sub-Committee, or by a special meeting of a Committee or Sub-Committee which has been called because of the urgency of the matter; or
- is being considered by an ordinary meeting of a Committee or Sub-Committee and in respect of which the Chairman of the meeting acting reasonably considers that delay in determining the matter would prejudice the Council's position; or
- concerns the appointment, discipline or dismissal of a member of staff; or
- involves the hearing of representations (except in connection with petitions and planning applications) from persons other than Members of the Council.

#### 7.3.6 Attendance of Non-Members of Committees

Members of the Council shall be entitled to attend the proceedings of all Committees, Sub-Committees, Panels and Task Groups.

Members of the Council who are not Members of the Committee, Sub-Committee, or Panel (except Appointment/Appeals Panels) and Task Groups may speak during the proceedings of those bodies in the following circumstances:

- if the Chairman consents;
- in explanation of a Motion referred to it;
- if, in the case of an Area Planning Committee, a matter affects the Member's ward.

#### 7.3.7 Confidentiality and Non-Disclosure of Reports

Reports to Committees, Sub-Committees, Panels or Task Groups which are "not for publication" in accordance with the statutory provisions on the grounds that they contain confidential or exempt information shall be treated as confidential and shall not be disclosed by a Member or Officer of the Council unless the Committee, Sub-Committee, Panel or Task Group decides otherwise.

After the meeting of the Committee, Sub-Committee, Panel or Task Group the information shall continue to be treated as confidential except insofar as it ceases to be confidential by virtue of the statutory provisions or its inclusion in the Minutes of the meeting which are made available for public inspection.

#### 7.4 Minutes of Committees and Sub-Committees

#### 7.4.1 Approval

The Chairman of the Committee or Sub-Committee shall move "that the Minutes of the meeting of the (specify which) Committee/Sub-Committee held on (*date*) be signed as a correct record".

#### 7.4.2 Accuracy

Only the accuracy of the Minutes may be questioned and an amendment put forward to propose a change of wording. As soon as any such amendment has been agreed, the Chairman will sign the Minutes.

[Note: Any amendments to the Minutes should be set out in the Minutes of the subsequent meeting and not marked on the original set of Minutes under discussion. However, if the Minutes are amended they should be annotated with the words "These Minutes have been amended".]

#### 7.4.3 Signing Minutes

Minutes shall be submitted to and signed at the next meeting of the Committee which is not an extraordinary meeting.

Due to the nature of the Licensing Sub-Committee Minutes (Record of Proceedings), these will be circulated after the meeting to the three Members of the Sub-Committee for them to sign as a true and correct record.

#### 7.5 Urgent Items going to Urgency Sub-Committees

#### 7.5.1 Definition of Urgent Items

For the purposes of this Standing Order "urgent item" means an item of business which needs to be decided before the next meeting of the appropriate Committee and which cannot be dealt with under the existing Scheme of Delegation to Officers.

#### 7.5.2 Decisions by Urgency Sub-Committees

Before an item is submitted to an Urgency Sub-Committee the appropriate Corporate Director shall, where possible, consult the Chief Executive and Chairman of the Committee and a statement as to the urgency shall be included in the report on the item.

#### 7.5.3 Minutes of Urgency Sub-Committee Meetings

The Minutes of meetings of Urgency Sub-Committees shall be submitted to the next meeting of the appropriate Standing Committee.

#### 7.5.47.5.2 Items Affecting Policy

Items which would be of major significance to the established policies of the Council shall not be dealt with under this Rule of Procedure.

#### 7.5.57.5.3 Late Urgent Reports

If an urgent matter arises after an agenda for a meeting has been published, the Chairman may consent to a late urgent report being submitted to the Committee, Sub-Committee, Panel or Task Group.

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The author(s) of such reports must, if possible, consult the appropriate Members (e.g. Ward Member or Member representative on an outside body) and include details of this consultation in their report.

The report must be circulated as soon as practicable to all Members who would usually receive the report, plus those consulted, even if this is after the meeting.

#### 7.6 Motions

#### 7.6.1 Consideration of Motion

At any meeting of a Committee or Sub-Committee, except an extraordinary meeting that does not appear in the timetable of meetings, a Notice of Motion may be submitted under this Rule for consideration.

The Committee or Sub-Committee can debate the Motion at the meeting, or if deemed appropriate, refer the Motion to Officers for a report to be considered at a subsequent meeting.

#### 7.6.2 Motions which may be Moved without Notice

The following Motions may be moved without notice:

- To appoint a Chairman of the meeting if the Chairman and Vice-Chairman of a Committee or Sub-Committee are absent.
- Motions relating to:

<u>accuracy of Minutes;</u>

• closure or adjournment of the meeting;

• order of or next business.

- To refer any matter to the Council, the Executive, a Committee, or a Statutory Officer.
- To appoint a Task Group or members of a Task Group if it arises from an item mentioned in the Committee or Sub-Committee agenda.
- To receive minutes and reports and adopt recommendations of Committees and Officers and any consequential Motions.
- To withdraw a Motion or amendment with leave of the Chairman.
- To amend a Motion.
- To extend the time limit for speeches where these are in place.
- To allow the continuation of a meeting past 10.00pm.
- To suspend a Procedure Rule in accordance with Rule 7.7.1 (Suspension, Variation and Revocation of Rules of Procedure).
- To exclude the press and public in accordance with the statutory provisions.
- That the question be now put.
- That a Member named under paragraph 7.10.1 (Behaviour of MembersDisorderly Conduct) be not further heard or leave the meeting
- To allow a member of the public to speak in accordance with paragraph 7.12.4 (Speaking).

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• <u>That a Member named under Rule 7.2.5 (Electronic Communication</u> <u>Devices) be prevented from further using their electronic communication</u> <u>device at the meeting or leave the meeting.</u>

[Note: Any Procedure Rule may be suspended in accordance with Procedure Rules 7.6.2 and 7.7.1 provided the effect either individually or cumulatively is not to suspend all Procedure Rules.]

#### 7.7 Suspension, Variation and Revocation of Rules of Procedure

#### 7.7.1 Suspension of Rules of Procedure

With the exception of Rules 7.4.3 (Signing Minutes) and 7.11.2 (Recording of Votes) any Procedure Rule may be suspended for any business at a meeting where its suspension is moved provided either:

- notice of Motion has been given; or
- at least one half of the whole number of members of the Council, Committee or Sub-Committee are present.

[Note: See Rule 7.6.2 above.]

#### 7.7.2 Variation/Revocation of Rules of Procedure

Except at an Annual Meeting of the Council any Motion to vary or revoke the Rules of Procedure shall when proposed and seconded stand referred without discussion to the next ordinary meeting of the Council.

#### 7.8 Petitions

The Council welcomes petitions and recognises that they are one way in which people can let the Council know about their concerns. Petitions fall within the terms of reference of the Commission<u>ttee</u>. Petitions will be dealt with in accordance with Appendix C to Part 13 of the Constitution (Procedure Rules for Dealing with Representations). Petitions may only be presented at one forum of the Council which will include petitions handed directly to the appropriate Council Officers.

#### 7.9 Rules of Debate

#### 7.9.1 Seconding

A Motion or amendment shall not be discussed until it has been formally moved and seconded.

#### 7.9.2 Writing

The Chairman may require a Motion or amendment to be put into writing before it is discussed or voted upon.

#### 7.9.3 Speech content

Members shall direct speeches to the matter under discussion, a point of order or personal explanation.

#### 7.9.4 Speech length

The Chairman may terminate a speech by a Member if he/she considers that it is not contributing to the effective working of the meeting.

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#### 7.9.5 Amendments

An amendment shall:

- refer a subject of debate to Council, a Committee or Statutory Officer for consideration or reconsideration unless the Chairman rules otherwise in the interests of expedience; or
- leave out words; or
- leave out words and add others; or
- insert or add words
- not have the effect of introducing new subject matter or of negating the Motion before the Committee.

#### 7.10 Behaviour of Members

#### 7.10.1 Disorderly Conduct

If, at a meeting of a Committee or Sub-Committee, a Member:

- · persistently disregards the ruling of the Chairman; or
- · behaves irregularly, improperly or offensively; or
- willfully obstructs the business of the Committee or Sub-Committee; any Member may move:
- that the Member named not be heard any further;
- that the Member named shall leave the meeting; and
- if the Motion is seconded, it be put to the vote without discussion.

#### 7.10.2 Suspension of Sitting

If there is a general disturbance or if the named Member continues to misbehave after a Motion under Rule 7.6.2 (Motions which may be Moved without Notice) has been carried and orderly business is prevented the Chairman may adjourn the meeting for as long as he/she considers necessary.

#### 7.11 Voting

#### 7.11.1 Method of Voting

Voting shall be by show of hands.

#### 7.11.2 Recording of Votes

A record of how a vote is or votes are cast (as the case may be) will be made if:

- before a vote is taken any Member requests that the vote be recorded and three other Members support that request. In these circumstances the Head of Strategic Support or his/her representative will call the name of each Member present and each Member will respond for or against the Motion or abstaining;
- immediately after a vote has been taken any Member requests that their vote for or against or their abstention be recorded.

#### 7.11.3 Equality of Votes

In the event of an equality of votes the Chairman shall have a second or casting vote.

#### 7.11.4 Appointments to Outside Bodies

If more than two persons are nominated for any position to be filled by a Committee or Sub-Committee the outcome shall be determined by obtaining a simple majority of votes. If a majority is not obtained the relevant Committee or Sub-Committee can decide note to appoint.

#### 7.12 Press and Public

#### 7.12.1 Admission

The press and public shall be permitted to attend meetings of Committees or Sub-Committees unless excluded under provisions contained in Part 1 Schedule 12A of the Local Government Act 1989.

#### 7.12.2 Exclusion of Employee

During any discussion on the appointment, promotion, dismissal, salary, conditions of service or conduct of a Council employee, the employee shall not be present except to make representations on his / her own behalf either personally or by or with such representatives as the Committee may agree to receive.

#### 7.12.3 Removal

If a member of the public interrupts the proceedings at any meeting the Chairman may, after warning, order their removal from the Committee or Sub-Committee meeting. If there is a general disturbance the Chairman shall order that the part of the room open to the public be cleared.

#### 7.12.4 Speaking

Members of the public may only speak at a meeting if the Committee or Sub-Committee so resolves when asking a question in accordance with these Rules of Procedure.

#### 7.12.5 Televising and Sound Recording of Meeting

The televising and sound recording of meetings will be permitted in accordance with the protocol relating to this matter. The protocol can be found at Appendix A to Part 7.

#### 7.13 Planning Applications

#### 7.13.1 Speaking Rights

Members of the public shall be entitled to speak during the consideration of any application for any approval or consent required under Town and Country Planning legislation in accordance with Rules 7.13.2 to 7.13.5 below.

#### 7.13.2 Notifying Head of Service

Any member of the public who wishes to speak shall notify the Head of Planning and Countryside by 4.00 p.m. on the day prior to the meeting.

#### 7.13.3 Procedure

The following procedure shall apply in respect of each item where any of the aforementioned persons are present:

- Introduction of item by Officers;
- Representations by Parish/Town Council representative (s);
- Members' questions to Parish/Town Council representative (s);
- Representations by Adjoining Parish/Town Council representative(s) (when formally consulted or as agreed by the Chairman and Development Control Manager (or his representative) in advance of the meeting);
- Members' questions to Adjoining Parish/Town Council representative(s)
- Representations by objector(s);
- Members' questions to objector(s);
- Representations by supporter(s);
- Members' questions to supporter(s);
- Representations by applicant or agent.
- Members' questions to applicant or agent;
- Representation by Adjoining Ward Member(s)
- Members' questions to Adjoining Ward Member(s)
- Representation by Ward Member(s)
- Members' questions to Ward Member(s)
- Members' questions to Officers
- Consideration of application by Members.

[Note 1: Questions raised as part of the above process may only be asked to clarify a statement made and not to introduce new business.]

[Note 2: For the avoidance of doubt and in accordance with the Council's custom and practice, should the Committee consider an application affecting more than one Ward, the Chairman, with the agreement of the Committee, may allow additional speakers from the relevant Ward.]

#### 7.13.4 Time Allowed

The total time allowed for speeches in respect of each of the following groups of speakers shall not exceed five minutes or such longer period as the Chairman may allow with the consent of the Committee:

- Parish/Town Council representative (s);
- Adjoining Parish/Town Council representative(s)
- Objectors;
- Supporters;

- Applicant or agent;
- Adjoining Ward Member(s);
- Ward Member(s) (if not on the Committee).

Where more than one individual representing the parties accorded speaking rights wishes to speak, the Chairman may if he/she considers it convenient and conducive to the despatch of the business of the meeting, require that a spokesperson be appointed to represent the views of the objectors or supporters as the case may be.

Where there is more than one adjoining Parish/Town Council speaking but requiring a fundamentally different outcome of either refusal or approval, the speakers will be allowed five minutes each; where the outcome required is fundamentally the same, the five Minutes will be shared by the speakers.

#### 7.13.5 Continuation of Meeting

Meetings of Committees and Sub-Committees shall not normally continue past 10.00pm. If, however, the Chairman believes that business can be concluded by 10.30pm, a Motion under Rule 7.6.2 (Motions which may be moved without notice) must be moved and supported by a majority of those Members present. All meetings will conclude by 10.30pm at the latest.

#### 7.13.6 Suspension or Variation

The Chairman may:

- suspend the operation of Rule 7.13.4 above (Time Allowed) during the consideration of any application or for the remainder of the meeting if he/she considers it necessary so to do for the purpose of maintaining order at the meeting; or
- vary the order of representations if he/she considers that it is convenient and conducive to the despatch of the business and will not cause any prejudice to the parties concerned.

#### 7.13.7 Referencing-up

Subject to Procedure Rules 7.3.4 (Referencing-up) and 7.3.5 (Exceptions), the Area Planning Committees may refer a planning application to District Planning Committee for determination. Recommendations from Area Planning Committees considered by the Development Control Manager and/or his representative to have a possible conflict with a policy that would undermine the Development Plan-or the Local Development Framework, there is a district wide public interest or there is a possibility for claims for significant costs against the Council, will be referred to the District Planning Committee; or

Following a vote on the matter/ application where the majority of Members of an Area Planning Committee so resolve will be referred to the District Planning Committee.

#### 7.14 Licensing Applications

#### 7.14.1 Speaking Rights

Members of the public shall be entitled to speak during the consideration of any application for any approval or consent required under the Licensing Act 2003 in accordance with Rules 7.14.2 to 7.14.4 below.

#### 7.14.2 Procedure

The <u>following</u>-procedure <u>set out below</u> shall apply in respect of each item where any of the <u>aforementioned following</u> persons are present:

- Introduction of item by Officers;
- Representation by Applicant/Agent;
- Members' questions to Applicant/Agent;
- Questioning of Applicant/Agent by interested parties;
- Representations by objector(s);
- Members' questions to objector(s);
- Questioning of objector(s) by interested parties;
- Representations by supporter(s);
- Members' questions to supporter(s);
- Questioning of supporter(s) by interested parties;
- Representations by Responsible Authorities;
- Members' questions to Responsible Authorities
- Questioning of Responsible Authorities by interested parties;
- Representations by Ward Member;
- Members' questions to Ward Member(s);
- Questioning of Ward Member(s) by interested parties;
- Applicant/Agent's right to address comments made at the Sub-Committee meeting;
- Consideration of application by Members.

#### [Note: Questions raised as part of the above process must either be for clarification, be relevant to the application or the Council's Licensing Policy)

#### 7.14.3 Time Allowed

The total time allowed for speeches in respect of each of the following groups of speakers shall not exceed ten minutes or such longer period as the Chairman may allow with the consent of the Sub-Committee:

- Applicant;
- Objectors;
- Supporters;

- Each Responsible Authority as defined by the Act; eg Police, Environmental Health;
- Ward Member(s);
- Applicant/Agent whilst addressing comments made at the Sub-Committee meeting.

Where more than one objector to an application wishes to speak the Chairman may if he/she considers it convenient and conducive to the despatch of the business of the meeting require that a spokesperson be appointed to represent the views of the objectors or supporters as the case may be.

[Note: If the Sub-Committee consents to a longer period for speeches this will be applicable for all those groups of speakers as set out above.]

#### 7.14.4 Continuation of Meeting

Meetings of Committees and Sub-Committees shall not normally continue past 10.00pm. If, however, the Chairman believes that business can be concluded by 10.30pm, a Motion under Rule 7.6.2 (Motions which may be moved without notice) must be moved and supported by a majority of those Members present. All meetings will conclude by 10.30pm at the latest.

#### 7.14.5 Suspension or Variation

The Chairman may:

- suspend the operation of Rule 7.14.3 above (Time Allowed) during the consideration of any application or for the remainder of the meeting if he/she considers it necessary so to do for the purpose of maintaining order at the meeting; or
- vary the order of representations if he/she considers that it is convenient and conducive to the despatch of the business and will not cause any prejudice to the parties concerned.

#### 7.14.6 Determination of Applications

Following the hearing of all the evidence the Sub-Committee will then retire to a separate room, from that used for the Sub-Committee meeting, to make its determination.

- (a) In the case of a hearing under:
  - Section 105(2)(a) counter notice following police objection to temporary event notice;
  - Section 167(5)(a) review of premises licence following closure order;
  - Paragraph 4(3)(a) of Schedule 8 determination of application for conversion of existing licence;
  - Paragraph 16(3)(a) of Schedule 8 determination of application for conversion of existing club certificate; or

• Paragraph 26(3)(a) of Schedule 8 – determination of application by holder of a justices' licence for grant of personal licence;

The Sub-Committee must make its determination at the conclusion of the hearing.

(b) In any other case the Sub-Committee must make its determination within the period of five working days beginning with the day or the last day on which the hearing was held.

In relation to the hearings identified in (a) above once the Sub-Committee has come to a decision they will return to the meeting room and notify all parties of their determination.

## \_Appendix A

## Code of Practice Relating to Televisingand Sound Recording of Meetings

The televising or sound recording of meetings of the Council, Executive, Committees or Commissions will be permitted, subject to the Code of Practice set out below:

1. Requests for permission to film or take sound recordings should be submitted 24 hours before the start of the meeting to the Head of Strategic Support and may be refused if it is considered that the meeting room is not of an adequate size or because of reasons specified by the Head of Strategic Support.

2. The Head of Strategic Support shall consult the Chairman or Vice-Chairman of the meeting regarding a request to film or record a meeting.

3. Filming or recording will only be permitted for a public purpose.

4. Television crews or persons undertaking sound recording shall comply with the requests of the Head of Strategic Support or his/her representatives as to arrangements for filming and recording.

5. No filming or recording will be permitted, and persons present for those purposes will be required to leave the meeting, if a resolution is passed under Section 100A of the Local Government Act 1972 excluding the press and public from the meeting.

6. Filming or recording of a member of the public will only be permitted if the Executive, Committee, Sub-Committee, etc., agrees.

7. Filming or sound recording must not cause any nuisance or interfere with any electronics or with the conduct of the meeting.

8. No link will be permitted to the Council's sound recording equipment, neither may any equipment be placed on tables within the area occupied by Members or Officers.

9. If there is a breach of this Code of Practice, the Chairman may at his or her discretion, after a warning, order that no further sound recording or filming shall take place during the meeting.

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Updated May 2013

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## Appendix A

## Protocol Relating to Televising and Sound Recording of Meetings

The televising or sound recording of the Council's public meetings, namely, the Council, Executive, Planning Committees, Licensing Committee, Governance and Audit Committee, Personnel Committee, and Overview and Scrutiny Management Commission, will be permitted, subject to the Protocol set out below. This is in accordance with guidance issued by the Department for Communities and Local Government in July 2013.

1. Requests for permission to take visual or sound recordings should be submitted 3 clear working days before the date of the relevant meeting to the Head of Strategic Support.

2. The Head of Strategic Support shall advise the relevant Chairman or Vice-Chairman of the meeting of the request to record a meeting whether in audio or visual format.

3. Audio or Visual recordings will only be permitted for a public purpose.

4. Television crews or persons undertaking sound recording shall comply with the requests of the Head of Strategic Support or their representative as to arrangements for recording.

5. No audio or visual recording will be permitted, and persons present for those purposes will be required to leave the meeting, if a resolution is passed under Section 100A of the Local Government Act 1972 excluding the press and public from the meeting.

6. Members of the public who have given notice of their wish to speak at any public meeting shall be advised of the request to record the meeting and shall be able to decide to "opt out" of being recorded. This information will be relayed to the person wishing to record the meeting.

7. The Chairman shall be advised of any "objections to being recorded by members of the public speaking and shall ensure that before debate commences on any item the meeting and public attending are absolutely clear about who can and cannot be recorded.

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8. Recording must not cause any nuisance or interfere with any electronics or with the conduct of the meeting. In this situation the Chairman may ask for the person recording the meeting to cease this activity at any time.

9. No link will be permitted to the Council's sound recording equipment, neither may any equipment be placed on tables within the area occupied by Members or Officers.

10. If there is a breach of this Protocol, the Chairman may at his or her discretion, after a warning, order that no further sound recording shall take place during the meeting.

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### **Terms of Reference of Committees**

#### Area Planning Committees and District Planning Committee

See Part 3 – Scheme of Delegation.

#### Licensing Committee and Sub-Committee

See Part 3 – Scheme of Delegation.

#### **Governance and Audit Committee**

The overall purpose of the Governance and Audit Committee is to provide effective challenge across the Council and independent assurance on the risk management framework and associated internal control environment to Members and the public, independently of the Executive.

Specifically the Governance and Audit Committee will:

- Consider and make recommendations to the Council on proposed changes to the Constitution.
- Consider any issues emanating from the Government and determine their effect on the Council's business and governance processes.
- Review the effectiveness of the Council's Risk Management arrangements, the control environment and associated Anti Fraud and Corruption arrangements.
- Seek assurance that action is being taken on risk related issues identified by auditors and inspectors.
- Be satisfied that the Council's assurance statements (currently produced annually by all Heads of Service) and the Annual Governance Statement properly reflect the risk environment and any actions required to improve it.
- Be satisfied that any Partnership that the Council enters into has robust Governance and Risk Management arrangements and that any risk to the Council from the Partnership is minimised.
- Approve the Internal Audit Strategy and Plan (to ensure that there is adequate coverage) and monitor performance (assessing whether adequate skills and resources are available to provide an effective function).
- Review summary internal audit reports and the main issues arising and seek assurances that action has been taken where necessary.
- Receive the annual report from the Head of Internal Audit.
- To consider any issues brought to the attention of the Committee, or Chair and Vice-Chair, by the Head of Internal Audit at any time during the year.
- Consider reports of external audit and inspection agencies.

- Ensure that there are effective relationships between external and internal audit and inspection agencies and other relevant bodies and that the value of the audit process is actively promoted.
- Review the financial statements, including the suitability of accounting policies and treatments, provisions or adjustments.
- Review the external auditors annual audit letter, any other reports and opinion and monitor management action in response to issues raised. (Also comment on the external auditors planned work programme.)

#### **Standards Committee**

The general functions of the Standards Committee are:

- (a) promoting and maintaining high standards of conduct by Councillors and coopted Members;
- (b) assisting the Councillors and co-opted Members, to observe the Members' Code of Conduct;
- (c) advising the Council on the adoption or revision of the Members' Code of Conduct;
- (d) monitoring the operation of the Members' Code of Conduct;
- (e) advising, training or arranging to train Councillors and co-opted Members on matters relating to the Members' Code of Conduct;
- (f) granting dispensations to Councillors and co-opted Members on requirements relating to interests set out in the Members' Code of Conduct;
- (g) ensuring arrangements are in place under which allegations of misconduct in respect of the members' Code of Conduct can be investigated and to review such arrangements appropriately;
- (h) the exercise of (a) to (g) above in relation to the Parish / Town Councils wholly or mainly in its area and the Members of those Parish / Town Councils;

#### **Personnel Committee**

That, in order to comply with the Regulations under the Local Government Act 2000, the Council appoint a Personnel Committee (reporting direct to Council) consisting of five Members with the following terms of reference:

• powers to appoint staff at Head of Service level and above by means of an Appointments Panel.

(Note: The Appointments Panel shall be selected from a pool of relevant Members.)

- powers to determine requests for the early release of pensions subject to the financial implications of each request being approved through the Executive decision making process.
- powers to appoint Proper Officers.
- powers to designate officers as Head of Paid Service, Monitoring Officer and Section 151 Officer.
- powers to agree the financial implications of requests for the early release of pensions, subject to the personnel aspects of each request being approved by the Personnel Committee.

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- to approve new and revised Human Resources and Health and Safety Policies
- to approve new and revised Human Resources and Health and Safety Procedures.

The power to approve new and revised Human Resources policies and procedures be delegated to the Chief Executive. The Chief Executive may decide to refer particular Human Resources policies and procedures to the Personnel Committee rather than exercise the delegation.